

Private and Public Health Insurance in Germany Current Status, Future Priorities and Strategic Targets

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Introduction – Agenda and Overview



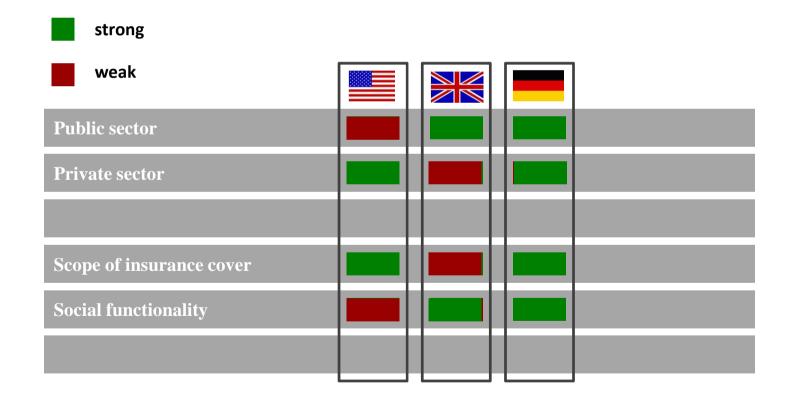
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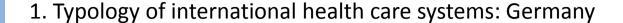
Conclusions



1. Typology of international health care systems: USA, UK, Germany

Strengths and weaknesses of health care systems:





The advantage of the dual system:

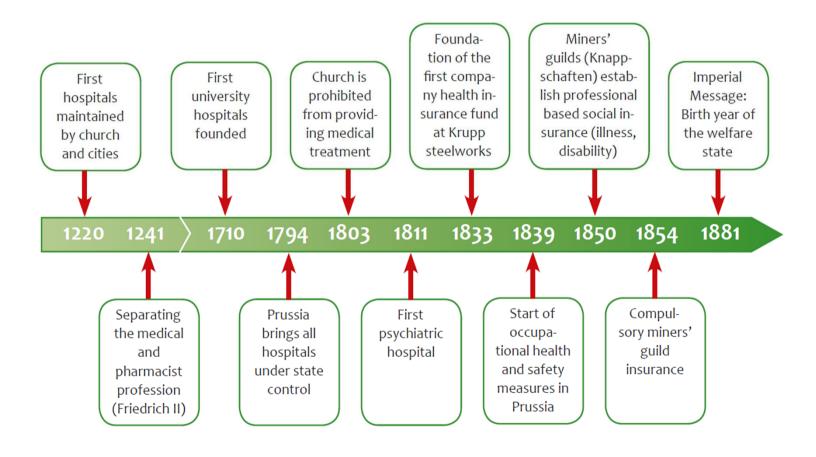
- Germany combines the strengths of the public and the private system.
- Two insurance systems within <u>one</u> health care system.
- There is not a two-class-system of medicine: the insured go to the same doctors into the same hospitals and enjoy basically the same standard of medical care.

The SHI and the PHI act as a mutual corrective:

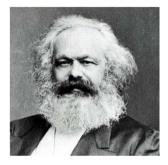
- Obligation to social responsibility:
 - Solidarity between healthy and sick (SHI = PHI)
 - Solidarity between rich and poor (SHI → PHI)
 - Solidarity between young and old (PHI → SHI)
- Motor of innovation / high standard of quality (PHI → SHI)
- Different fee scales / Surplus of 10,5 bn Euro per annum (PHI \rightarrow SHI)

2. A brief history of the German health care system

Health Care Before Bismarck



2. A brief history of the German health care system



The culmination of the socio-political situation in Germany in the 19th century:

- Karl Marx: Political revolution from the bottom up (social pressure)
- Otto von Bismarck, Chancellor: Social reform top down



1881: "Imperial Message" as foundation of social security system (in addition to the private system).

1883: Establishment of statutory health funds for workers by Bismarck.

1885: About 11% of the total population is covered by more than 18 000 sickness funds – the average number of contributing members per fund was below 300.

1892: First comprehensive regulations between health funds and health care providers were established. Health funds could decide whom to contract as a statutory health insurance physician (SHI-physician).

1914: Health, pension and accident insurance became integrated into the "Imperial Insurance Code" (RVO).

1989: The RVO was transformed into the "Code of Social Law" (SGB), divided into 12 sections. The fifth section (SGB V) covers social health insurance.

3. Current status: Structural data (2014)

Statutory Health Insurance (SHI)

(since 2007: insurance obligation)

70,27 M insurants (87,3 %)

Private Health Insurance (PHI)

(since 2009: insurance obligation)

- 8,89 M insurants (11,4 %)
- 23,1 M supplementary PHI

Limit of income threshold for compulsory insurance: 4,462,50 Euro per month / 53,550 Euro per annum

- Employees with an income
 below the upper limit for
 mandatory insurance cover
- Familiy members pay no contributions (17,4 M)

- Employees with an income over the upper limit for mandatory insurance cover
- Familiy members pay premiums
- Civil servants (with financial support)+ family (4,3 M)
- Self-employed persons + family
- Students

- Self-employed persons + family
- Students

3. Current status: Structural differences

Statutory Health Insurance (SHI)

- 132 insurers under public law
- guiding theme: protection
- mandatory contracting
- solidarity principle
- social aims
- benefit-in-kind
- income-related contributions
- no relation between contribution and benefit

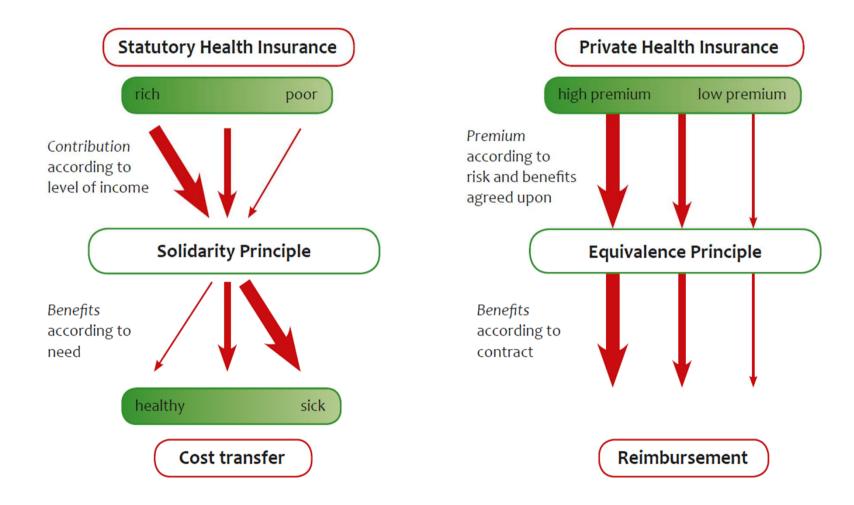
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- uniform benefits
- possibility of ex post limitation of benefits
- pay-as-you-go method of funding
 (2014: 10,5 M Euro government subsidies)

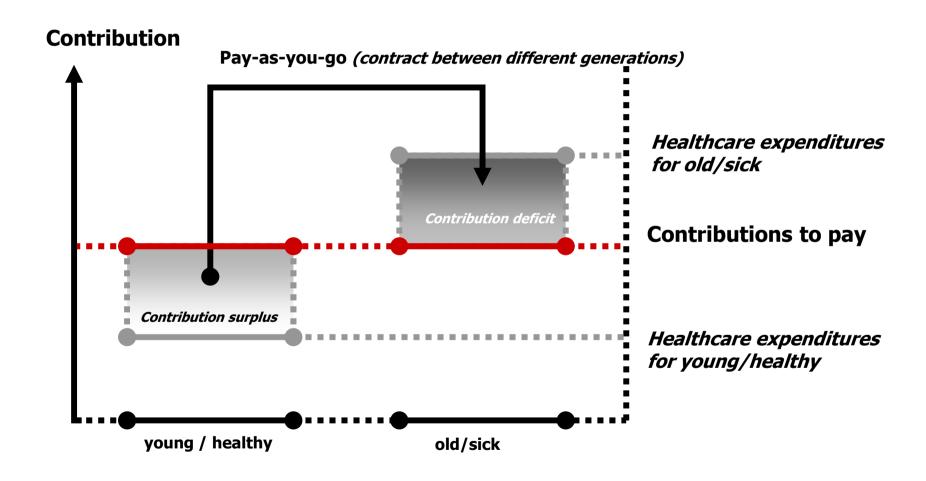
Private Health Insurance (PHI)

- 42 insurers under private law
- guiding theme: individual responsibility
- medical examination
- priciple of equivalence
- 18 mutuals / 24 joint-stock companies
- (cost) reimbursement
- risk-adjusted premiums
 - premium-related benefits
- free coice of benefits
- lifelong coverage without ex post limitations of benefits
- capital cover system (2013: 190 bn Euro)

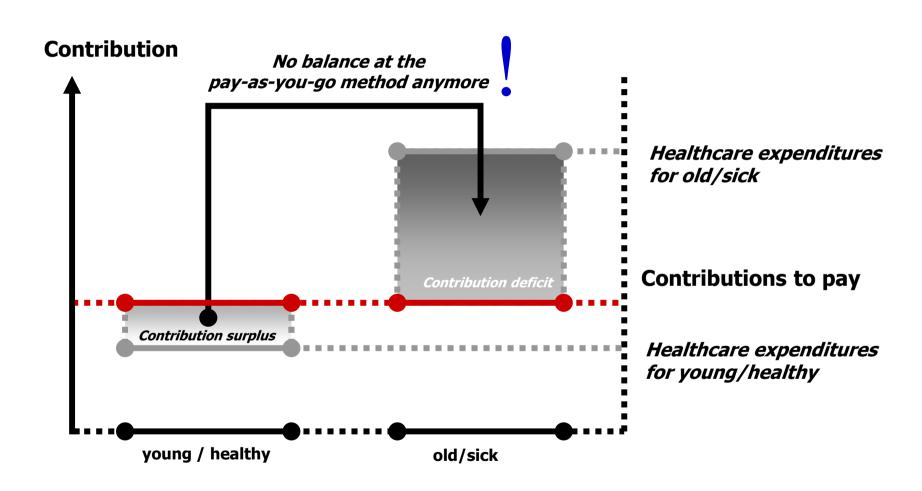
3. Current status: Structural differences – Solidarity and Equivalence Principle



3. Current status: Structural differences – Pay-as-you-go Method of Funding (SHI)



3. Current status: Structural differences – Pay-as-you-go Method of Funding (SHI) No savings for the demographic change





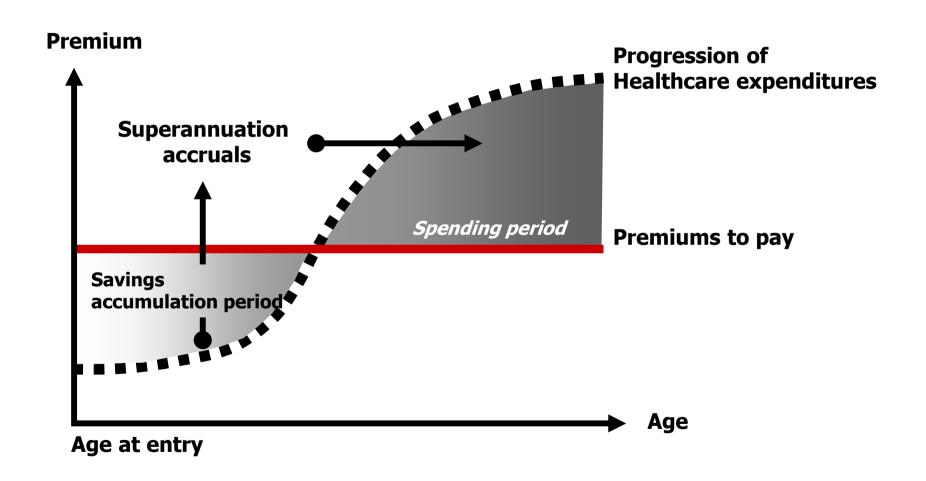
3. Current status: Structural differences – Pay-as-you-go Method of Funding (SHI)

Measurements of the SHI:

Trend towards cost-control and basic coverage.

- Government subsidies and public financing
- Explicit rationing (limitation of benefits, e.g. dentures)
- Implicit rationing (fixed budgets = shifting the rationing to the doctors)
- Increase of the income-related contributions

3. Current status: Structural differences – Capital Cover System (PHI)





Reasons for increasing expenditures:

- age-related health care utilization
- price development by inflation
- progress in medical technology = increasing health care utilization
- increasing life expectancy

Measurements of the PHI:

- capital cover principle and saving superannuation accruals
- additional interests to superannuation accruals
- statutory 10 %-additional charge to the superannuation accruals
- if needed modification of the life table = premium adjustment (after consent of a trustee)



Ageing societies vs. young societies:

- The German population is ageing. Each insured person needs contribution from the health insurance for a longer period of time, while there are fewer working people to bear the burden of taxes or contributions.
- The SHI is not financially prepared for the demographic change.
- The ageing provision of the PHI is constituted in order to counteract the rising medical expenses resulting from the increasing age of the insured's (capital cover in 2013: 190 bn Euro).

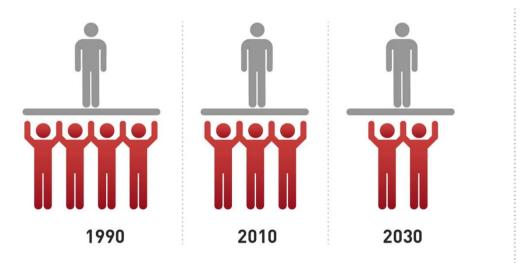


4. Future priorities: Demographic change Ageing Society

Population in Germany

Demographic change until 2030

Number of employed persons who "finance" a pensioner



* Details:

Rentenbericht 2005: Verhältnis 1:4 in 1991; 1:3 in 2006; 1:2 in 2030
Statistisches Bundesamt: Verhältnis 1:3,4 in 2008; 1:2,3 in 2030; 1:1,8 in 2050 (Annahme: Renteneintrittsalter 67 Jahre)
Deutsches Institut für Altersvorsorge: Verhältnis 1:3 in 2010; 1:1,9 in 2030; 1:1,6 in 2050
Demografiebericht der Bundesregierung 2011: Verhältnis 1:4,2 in 1990; 1:2,9 in 2010; 1:1,5 in 2060

- → Demographic change is preprogrammed
- → The financial principles of state health insurance reach their limits
- → "Generation contract" is out of balance



4. Future priorities: Demographic change

Diseases and medical needs

Tomorrow's diseases in Germany – Part I

Disease	2007	2050
Diabetes and secondary diseases (cases)	4.1 to 6.4 M	5.8 to 7.8 M
Dementia (cases)	1.1 M	2.2 M
Heart attack (new cases per year)	0.31 M	0.55 M
Stoke (new cases per year)	0.19 M	0.30 M
Cancer (new cases per year)	0.46 M	0.59 M

Source: Beske (2007)



4. Future priorities: Demographic change

Diseases and medical needs

Tomorrow's diseases in Germany – Part II

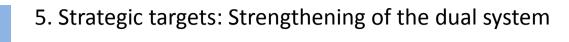
Krankheiten	2007	2050	
Hearing loss (cases)	8.8 M	11.2 M	+ 28%
Osteoporosis (cases)	8.3 M	10.4 M	+ 26%
Arthrosis (cases)	13.6 M	14.9 M	+ 10%
Glaucoma (new cases per year)	1.1 M	1.6 M	+ 43%
Long term care (Persons in need of care)	2.25 M	4.5 M	100%

Source: Beske (2007)



Top issues:

- Health literacy
- Shortage of doctors and nurses
- Supply in rural areas
- Improving the quality of long term care
- Oversupply / undersupply / wrong incentives
- Advances in medical technology
- Funding sustainability in an ageing society



Strengthening the three levels of competition:

- 1. Competition between the statutory health insurance funds.
- 2. Competition between the private health insurance companies.
- 3. Competition between the systems of the SHI and PHI.

The threefold of competition leads to:

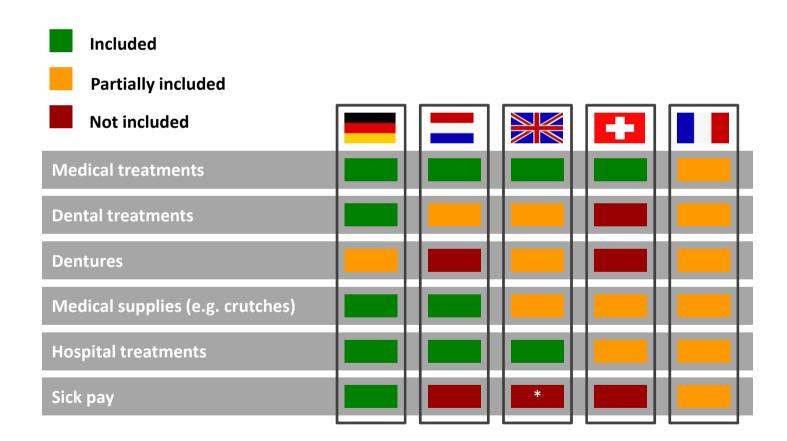
- Short waiting times and quick access to care.
- Low out of pocket costs (low additional payments).
- Free choice of doctors and hospitals.
- Referrals are not obligtory / gatekeeper system.
- No pre-defined lists of prescription drugs.
- Comprehensive care provision.
- High standard of quality.
- Immediate access to advances in medicine.



5. Strategic targets: Comparison of systems in the EU

The catalog of benefits in Germany is very comprehensive

- Elements of the state catalog of benefits -



Conclusions

Choosing a benchmark: are the international models a solution?

Thesis I: There are three typical models of health care systems. A public dominated system (NHS), a private dominated system (USA), and the dual system (Germany).

Thesis II: The duality of statutory and private health care system leads to the checks and balances of both: high standard of quality and social functionality.

Thesis III: The key to a socially equitable and high-quality medical system results in the connection of <u>one</u> health care system with <u>two</u> insurance systems and <u>three</u> levels of competition.

The dual system enables everyone to an immediate access to advances in medicine and protects them against large individual out-of-pocket expenses.



More information:

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